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SUBJECT: DRAFT: 2038 Traffic Impact Study Technical Memorandum #3 -No

Build and Concepts 2, 3, and 4

The City of Phoenix is addressing the urban reserve areas PH-5 and PH-10 that were the result of the Regional Problem Solving process. The purpose of this memo is to present the analysis findings for the 2038 future year for the no-build and Concepts 2, 3 and 4 for the Phoenix Urban Reserve Areas (URAs). Concept plans for land use and transportation for the urban reserve areas, PH5 and PH-10 were developed as the basis for further land use and transportation planning for the east side transportation corridor through Phoenix.

This analysis is intended to compare and contrast the future no-build and three combined land use and transportation network concepts and identify the impacts and benefits to the surrounding transportation system.

While the no-build scenario would add more congestion at major intersections and slower traffic movement through the intersections within the region, the reconstructed North Phoenix Road from OR99 to Grove Road and the I5 interchange are projected to still operate acceptably through 2038. Most congestion would be located on North Phoenix Road between Grove and Barnett Roads in the unimproved two-lane section. The concepts do not significantly degrade the operation of the interchange area and are projected to work acceptably in the study area through 2038. This assumes that the actual developments are consistent with the assumed scope and size of future development in the concept plans.

BACKGROUND

The RVMPO v3.1 (Rogue Valley Metropolitan Planning Organization) regional transportation model was used for the Phoenix Urban Reserve Analysis project. Transportation models are a combination of mathematical equations and relationships using locally-provided existing housing and employment information to project future traffic conditions. These future traffic conditions are placed on a network which is similar to the actual roadway network. An individual model run was created for each concept. These runs were compared together on a relative basis (proportions and percent) rather than using the actual volumes reported on each segment or "link" to find the differences between them. The actual model volumes cannot be directly used because the model is solely mathematical relationships and needs to be tied to actual traffic volumes.

The current 2038 RVMPO v3.1 model was modified to include the new North Phoenix Road diverging diamond interchange (DDI) that has recently been constructed. This was done keep consistency with the future year and the Phoenix Transportation System Plan. The current 2038 model also includes the added interstate crossing of the South Stage Road extension as an future financially constrained project. The South Stage Road extension and the DDI are assumed in all concepts.

Transit is implicitly included as all of the concepts and the no-build have the current Rogue Valley Transit District (RVTD) routes as part of the RVMPO model. However, the urban reserve areas are likely outside of the accessible-to-transit region around the nearest route down OR 99, and will not have any significant impact in the results. While RVTD has indicated in the past that they would like a route on North Phoenix Road, there is no current or projected funding for such an extension of the system. Even if a route was included, transit impacts have a typical impact of only a few percent which will not result in a noticeable difference.

STUDY AREA

The study area includes the urban reserve areas, PH-5 and PH-10 in the city of Phoenix. These areas are located on the east side of I-5 and directly affect nearby intersections on OR 99 and North Phoenix Road. Figure 1 illustrates the study area. Existing intersections within the study area that are directly affected by the proposed changes to PH-5 and PH-10 were analyzed according to the ODOT Analysis Procedure Manual (APM).

The future 2038 conditions include the post-construction of the Fern Valley Interchange versions of these intersections in addition to others as needed within the reserve areas. A field investigation was conducted to verify components of the new construction such as turn lane configurations, storage bay lengths, bike lane widths, and crosswalks.



CONCEPT DESCRIPTIONS

Of the five initial land use and roadway concepts for PH-5 and PH-10, three concepts were chosen in addition to the no-build alternative out of the screening-level analysis. A roadway network and basic descriptions of the employment and housing information

were provided by the City of Phoenix. A revised transportation analysis zone structure and land use translated into employment and households were created for the concepts. Each concept was run as an independent model to determine the effect of the new proposed land uses on the existing and future roadway network. Each of the concept plans contains additional households and employment locations above and beyond the no-build.

All alternatives include the Fern Valley DDI, the South Stage Road extension, and generally share the same roadway network. Appendix A illustrates each of the three concepts along with basic descriptions.

Concept 2

Concept 2 contains the second highest employment addition with mostly office employment. It contains the highest residential addition comprised mostly of low-density housing. This concept does not have any mixed-use additions. Concept 2 shares the same amount of open space and light industrial areas as Concept 4. It offers commercial land comparable to Concept 4.

Concept 3

Concept 3 contains the highest employment addition with mostly light industry employment. It contains the least addition of residential areas which are comprised mostly of low-density housing. This concept has the most mixed-use areas and open space. There is no addition of commercial land use in this concept.

Concept 4

Concept 4 contains the least amount of employment addition which is mostly office employment. It has the second highest addition of residential areas which are mostly low-density housing but also has the most high-density residential areas as compared to the other concepts. This concept contains mix-use areas second to Concept 3. Concept 4 adds the same amount of open space as Concept 2. Of the three, this concept offers the most commercial space. Concept 4 also has a slightly different roadway network with a few less connections on the eastern edge.

No- Build

The no-build alternative is evaluated and documented to provide a basis of comparison with the build alternatives. The no-build means the proposed land use concepts would not be built. Routine maintenance would be continued and short-term minor safety improvement that support continued operation of the existing facilities would occur.

TRAFFIC VOLUME DEVELOPMENT

Projections of future traffic congestion were created using available traffic counts and related 2038 volumes mostly gathered from the recent 2013 Phoenix Transportation System Plan (TSP) for consistency. These assumptions about what will develop and where it will be developed provide the basis for the analysis for each concept.

The desired residential/employment mixes and densities from the City of Phoenix were combined with the concept maps to determine the model transportation analysis zone (TAZ) data. Spreadsheets detailing the TAZ data creation are in Appendix A. The TAZ data was used to modify the draft concepts to form the final concepts that were run in the RVMPO model. Model volume plots and NCHRP Report 255/765 post-processing methodologies were used to determine 2038 future volumes for the no-build and each scenario from the 2013 existing year volumes. Model select-links were used to help determine turning movements at all of the intersections. Because of the size and scope of the post-processing worksheets, they are not included in the appendices as they do not fit into a print format, but are available upon request. All concept volumes were balanced between intersections as appropriate such as between ramp terminals or where local connections would be unlikely. Most of the road network in the PH-5/10 area is not balanced as there are a number of loading points and future driveways/local roadways that would cause the traffic volumes at both ends of a particular roadway section to be significantly different. The resulting 2038 volume figures for the no-build and the concepts are shown in Appendix B.

TRAFFIC ANALYSIS

Due to the complexity of the network analyzed, the volume-to-capacity (v/c) ratio and Level of Service (LOS) for signalized and unsignalized intersections was analyzed using PTV Vistro (Version 4). A v/c is the ratio of the volume to traffic on a road segment or at an intersection compared to the available capacity of that road segment or intersection. A v/c of 1.0 represents an intersection that is at capacity—it cannot efficiently handle additional traffic. A v/c greater than 1.0 is over-capacity and indicates severe congestion. In order to improve a v/c ratio, either the volume needs to be reduced or the capacity increased.

For this study, the v/c ratio as well as 95th percentile queues were collected from the Vistro outputs and assembled into Appendix C for each study area intersection in each concept. The concept analysis initially assumed basic lane configurations and traffic control. For some of the intersections, Appendix C contains "mitigation options" for defining how the network needs to be look like for each of the concepts. The analysis of the freeway segments and the Exit 24 on/off ramps for each concept was calculated using Highway Capacity Software (HCS) 2010 as described in the APM. Outputs from the HCS 2010 software can be found in Appendix D.

ANALYSIS RESULTS

Concept Network Approach

Each of the concepts started with the same network assumptions of two lanes and two-way stop control at intersections for new roadways. The first section of Appendix C contains a map illustrating the roadway network naming. Existing roadways and intersections started with the no-build conditions. Each intersection was compared with ODOT's Highway Design Manual 0.85 design v/c or the City's volume-to-capacity 0.90 standards or City of Medford's LOS D standard (North Phoenix & Barnett Road only) as applicable.

Volumes were compared with ODOT's left and right turn lane criteria for unstopped approaches (See Appendix E) and a turn lane was added if the criterion was exceeded. Left and right turn lanes on unstopped approaches are for removing potential conflicts to increase safety such as reducing rear-end collisions. Turn lanes on stopped approaches were added for capacity purposes or to reduce queue lengths and added only where thought to relatively beneficial. For intersections that still exceeded the v/c standards, ODOT's Average Daily Traffic Preliminary Signal Warrants (PSW) were investigated (Appendix F) and a variety of intersection control changes were analyzed such as all-way stop control, roundabouts, and signals. All-way stop control (four-way stop) was found not to be sufficient to bring any of the over-standard intersections into compliance. Note that meeting a PSW does not mean that a signal will be installed as the appropriate field investigations, analysis, and approval processes by the appropriate jurisdiction still need to be performed. For the purpose of this analysis, these are only used for identifying need for a potential change in traffic control from the base conditions. All traffic signal timing is generic and optimized for the future volumes. Table 1 shows the overall improvements that are needed to support each concept.

Generally, the same intersections were flagged for improvements in each concept with most being on North Phoenix Road. Concept 2 has the least amount of improvement locations (13) while Concept 3 & 4 have the most (17). The rest of the local roadway network in the urban reserve areas will work at the base condition level with a few exceptions: a left turn lane at Breckinridge St, left turn lanes at the "Main & Western" roadway intersection, and a left turn lane at the Breckinridge & "South Connector" intersection. Note that in Concept 4, there is no significant difference in the v/c's overall to the lesser amount of network ("Eastern" missing between the South and Middle Connector roadways) compared to Concept 2 or 3.

Most of the substantial traffic issues in the concepts are concentrated at the North Phoenix and "Main" and South Stage intersections. Both intersections meet PSWs and have natural v/c ratios for a two-way stop with turn lanes well exceeding 2.0 with some reaching six to seven times capacity. This operational issue lines up with the near to overcapacity North Phoenix Road findings in the *Screening Level Analysis Technical Memorandum*. Either a partial two-lane roundabout or a traffic signal would need to be added at these locations, however for proper traffic flow and operation one option should be chosen for all locations rather than mixing them. Table 2 has results for both types at both intersections.

Table 1: Overall Concept Network Improvement Needs

| Location | Roadway Network | Need | C2 | C3 | C4 |
|-----------------------------------|---|--|----|-----------|----|
| | Improvement | | | | |
| N. Phoenix Rd & Grove Rd | Add dual WB left turn lane | Intersection over HDM 0.85 v/c | | X | X |
| N. Phoenix Rd & | Add NB left turn lane | Meets left turn criteria | X | X | X |
| Old N. Phoenix Rd | Add SB right turn lane | Meets right turn criteria | | | X |
| | Add NB & SB left turn lanes | Meets left turn criteria | X | X | X |
| | Add NB right turn lane | Meets right turn criteria | X | X | X |
| N. Phoenix Rd & | Add traffic signal or partial two-lane roundabout | Intersection over City 0.90 v/c standard | X | X | X |
| Main | Widen Main between N. Phoenix & Western to two lanes per direction | Intersection over City 0.90 v/c standard | | X | X |
| | Widen North Phoenix Road to two lanes per direction from Grove Road to South Stage Road | Intersection over City 0.90 v/c standard | X¹ | X | X |
| N. Phoenix Rd & Campbell Rd | Add SB left turn lane | Meets left turn criteria | X | X | X |
| | Add NB left turn lane | Meets left turn criteria | X | X | X |
| | Add SB right turn lane | Meets right turn criteria | X | X | X |
| N. Phoenix Rd & South Stage Rd | Add EB left turn lane | Intersection over City 0.90 v/c standard | X | X | X |
| | Add traffic signal or partial two-lane roundabout | Intersection over City 0.90 v/c standard | X | X | X |
| N. Phoenix & Barnett Rd | Add SB through lane | Intersection over Medford LOS D standard | X | X | X |
| Fern Valley Rd & Breckinridge St | Add EB left turn lane | Meets left turn criteria | X | X | X |
| Main & Western | Add EB & WB left turn lanes | Meets left turn criteria | X | X | X |
| | Add single lane roundabout or traffic signal | Intersection over City 0.90 v/c standard | | X | |
| Breckinridge St & South Connector | Add SB left turn lane | Meets left turn criteria | | X | X |

¹Concept 2 only requires two lanes in each direction from Grove to Main.

Roundabouts likely will work better than traffic signals if the area remains less dense over the study period as higher-speed signalized intersections in relatively isolated locations can be a source of rear-end crashes as drivers may not expect them. Roundabouts will also work well in the urbanized future as they can be used for U-turns especially if medians and other access management measures are in place. The roundabouts have v/c ratios well under the operational standards and the accepted 0.80-0.85 upper threshold for good operation.

Also, it appears that additional lanes are not necessary on North Phoenix Road through 2038 if roundabouts are used. A roundabout at North Phoenix & "Main" would need two lanes in the southbound direction (functioning as a left and a through-right lane) and extra right turn lanes for the heavy westbound to northbound and northbound to eastbound movements.

A traffic signal at North Phoenix & "Main" would need dual left turn lanes on the southbound and westbound approaches, a single left turn lane on the northbound and eastbound approaches, and a right turn lane for the northbound to eastbound movement which will have a large footprint. In addition, to accommodate the dual left turn lanes, all concepts require two lanes in each direction on North Phoenix Road from just north of Grove Road to north of "Main". Also, "Main" between North Phoenix Road and "Western" will need to be widened to a five-lane cross-section to accommodate necessary dual left turns to and from the east intersection leg. The combination of these will result in v/c's around 0.80 for all concepts which will work through 2038.

In Concept 2, at the South Stage intersection, a roundabout would need an extra northbound though lane while a traffic signal would need a northbound dual left turn lane and other separated turn lanes on the other approaches. The northbound dual left turn lane would require about a quarter-mile of westbound South Stage Road to be widened to act as the receiving lane for this movement. A traffic signal with this configuration would have a v/c ratio of 0.82. Judging from the signalized v/c ratios, additional through lanes will be necessary on North Phoenix Road not too long beyond 2038. This will vary depending in the speed and actual intensity of the future urban development.

In Concept 3 and 4, the roundabout has the same configuration and a similar v/c at 0.74 - 0.75, however the traffic signal option will require two lanes in each direction to be extended from "Main" to north of South Stage Road on North Phoenix Road to stay under the 0.90 standard. A dual left turn lane and companion widening on South Stage Road is not needed with these two concepts, however.

Concept 3 has enough extra traffic in it to potentially need an improvement at the "Main & Western" intersection. This intersection volume is ether equal to or just below the PSW levels so it technically meets in 2038. Otherwise, the two-way stop control intersection is at 0.92 so it could work through the horizon year. Either a single lane roundabout or a traffic signal could work at this location but the exact configuration will be very dependent on the actual development patterns and uses in the study area.

The intersection of North Phoenix & Barnett Road is an issue for all concepts as shown in Table 3. The eastbound to northbound left turn movement would need a dual left turn lane to allow this intersection to meet the City of Medford LOS D standard. However,

this movement is a no-build issue and is not directly impacted by the Phoenix URA effort, so no improvement is proposed for this approach. Extending the two existing southbound lanes south of Barnett some distance (least a quarter mile to maintain reasonable lane balance; otherwise traffic will favor one lane and the benefit of the second lane will not be realized) does improve the overall intersection delay to less than the no-build and is reflected in the table results. Also, this intersection is the only one flagged by the existing year crash analysis that is not substantially changed or impacted by the Fern Valley Interchange project. Since this is a high speed intersection (45 mph on North Phoenix) some of the rear-end crash problem could be addressed by adding advance flashing beacons and/or warning systems which could drop crashes 8-13%.

Intersection Analysis

Table 2 shows the resulting LOS and v/c ratios for the no-build and the improved concepts for comparison. Both North Phoenix Road intersections at "Main" and South Stage Road are shown in the table as signalized and unsignalized (roundabout) options. In the no-build everything is under standards except for the unsignalized North Phoenix & South Stage Road intersection and the Medford-controlled North Phoenix & Barnett Road intersection.

Table 2: 2038 Intersection Analysis¹

| T | Critical | 2038 No- Build | | Concept 2 | | Concept 3 | | Concept 4 | |
|--|----------|-------------------|--------------|-----------|--------------|-----------|--------------|-----------|--------------|
| Intersection | Movement | LOS | v/c Ratio | LOS | v/c Ratio | LOS | v/c Ratio | LOS | v/c Ratio |
| Signalized | | | | | | | | | |
| N Phoenix Rd & OR 99 | | C | 0.52 | В | 0.60 | В | 0.59 | В | 0.60 |
| Bolz Rd & OR 99 | | В | 0.45 | В | 0.50 | В | 0.50 | В | 0.51 |
| N Phoenix Rd & Luman Rd | | В | 0.62 | В | 0.67 | В | 0.68 | В | 0.69 |
| I-5 NB Crossover | | В | 0.32 | В | 0.47 | В | 0.49 | В | 0.49 |
| I-5 SB Crossover | | В | 0.36 | В | 0.41 | В | 0.42 | В | 0.43 |
| RT from NB off Ramp | | С | 0.31 | В | 0.43 | В | 0.44 | В | 0.45 |
| RT from SB off Ramp | | С | 0.56 | С | 0.53 | С | 0.54 | С | 0.53 |
| N Phoenix Rd & Grove Rd | | С | 0.54 | Е | 0.79 | D | 0.77 | D | 0.74 |
| N Phoenix Rd & Main ² | | | | С | 0.77 | С | 0.81 | D | 0.81 |
| N Phoenix Rd & South Stage ² | | | | С | 0.82 | В | 0.78 | В | 0.78 |
| N Phoenix Rd & Barnett Rd | | F | 1.03 | F | 0.88 | F | 0.78 | F | 0.81 |
| Main & Western | | | | | | В | 0.77 | | |
| Unsignalized | | | | | | | | | |

| N Phoenix Rd & Bolz Rd | WBT | С | 0.71 | С | 0.77 | С | 0.77 | С | 0.78 |
|---|------------------|---|------|---|------|---|------|---|------|
| N Phoenix Rd & Campbell Rd | WBL | С | 0.02 | F | 0.31 | Е | 0.28 | Е | 0.29 |
| • | EBT | A | 0.07 | В | | | | | |
| Fern Valley Rd & | EBL | | 0.07 | В | 0.24 | | | | |
| Breckinridge Dr | NBL | | | _ | | D | 0.35 | С | 0.28 |
| Fern Valley Rd & Grove Rd | SBL | В | 0.28 | В | 0.43 | В | 0.58 | В | 0.50 |
| N.D. ' D.1.0.C1 | EBL | F | 1.06 | | | | | | |
| N Phoenix Rd & South Stage Rd ² | NBT | | | С | 0.74 | С | 0.74 | | |
| Stage Ru | SBT | | | | | | | С | 0.75 |
| Fern Valley Rd & Eastern Rd | SBL | | | A | 0.01 | A | 0.01 | A | 0.01 |
| N Phoenix Rd & Old N Phoenix Rd | NBL | | | D | 0.17 | D | 0.16 | D | 0.19 |
| Old N Phoenix Rd & Kirk Rd | WBL | | | A | 0.02 | A | 0.02 | A | 0.02 |
| N Phoenix Rd & Main ² | WBR | | | В | 0.57 | В | 0.55 | В | 0.56 |
| Campbell Rd & Western | NBL | | | В | 0.14 | В | 0.13 | В | 0.11 |
| Campbell Rd & Breckinridge Dr | NBL | | | A | 0.09 | A | 0.13 | В | 0.09 |
| Campbell Rd & Eastern | NBL | | | A | 0.03 | A | 0.03 | A | 0.09 |
| | NBL | | | F | 0.69 | | | F | 0.77 |
| Main & Western | EBL (roundabout) | | | | | В | 0.66 | | |
| Breckinridge Dr & South Connector | WBL | | | A | 0.04 | В | 0.16 | В | 0.11 |
| Breckinridge Dr &Western | EBR | | | A | 0.07 | A | 0.06 | A | 0.04 |
| Breckinridge Dr & Middle Connector | WBL | | | A | 0.03 | A | 0.03 | A | 0.03 |
| Breckinridge Dr & Main | EBL | | | A | 0.07 | A | 0.10 | A | 0.10 |
| Breckinridge Dr & North Connector | WBR | | | A | 0.02 | A | 0.05 | A | 0.02 |
| Eastern & South Connector | EBL | | | A | 0.01 | A | 0.01 | | |
| Eastern & Middle Connector | EBL | | | A | 0.03 | A | 0.06 | | |
| Eastern & North Connector | EBL | | | A | 0.03 | A | 0.06 | A | 0.10 |

¹Black-shaded cells indicate that either the ODOT HDM v/c's for the interchange (0.75), other roadways (0.85), the City of Phoenix v/c (0.90), Jackson County (0.95), or the City of Medford LOS (D) standards were exceeded.

The areas west of I5 and the I5 interchange in all concepts are all well under the ODOT and City v/c standards. The v/c's between the concepts in these areas appear so only vary

²Both North Phoenix & Main and South Stage intersections are shown in Table 3 as a signalized intersection and a partial two-lane roundabout as both were deemed to work for the concepts.

by 0.02 or less, so all can be considered to be the same. There are some differences between the no-build and concepts with small changes to the west of I5 to larger changes on the fringes of the urban reserve zones, but all v/c's remain significantly below standards. All of the concepts have essentially the same operation so all of them should work acceptably through 2038 assuming that actual developments reasonably follow the concept plan assumptions.

Freeway Analysis

The merge/diverge and segment analysis of the I5 freeway was calculated using Highway Capacity Software (HCM 2010 methods) as described in the APM. Table 3 summarizes the volume to capacity ratios (v/c ratios) for the freeway segments in the study area. None of the I5 no-build sections exceed the 0.85 Oregon Highway Plan v/c target for 2038.

The concepts do not have a large effect on I5 except on the northbound on-ramp as the v/c increases about 0.08 which does exceed the Highway Design Manual 0.75 design v/c guideline probably due to the outflow of employment trips from Phoenix to central/north Medford or further north. Concept 2 is slightly less than Concept 3 or 4 but the change is not significant. This change is consistent with the findings of the Fern Valley Interchange analysis which indicated that not much could be done to address this other a future I5 widening project to three lanes and/or ramp widening. The northbound off-ramp also exceeds 0.75 but it is unchanged from the no-build. Since both northbound ramps are less than the OHP "need" target of 0.85, there is not much to trigger a future improvement at this location other than to occasionally monitor the segment operation.

Table 3: 2038 I5 Merge/Diverge/Segment Volume –to- Capacity Ratios

| | V/C Ratio ¹ | | | | | | | |
|----------------------------|------------------------|-----------|-----------|--------------|--|--|--|--|
| Segment | No-build | Concept 2 | Concept 3 | Concept 4 | | | | |
| I5 NB On-ramp | 0.69 | 0.76 | 0.77 | 0.77 | | | | |
| I5 NB Off-ramp | 0.80 | 0.80 | 0.80 | 0.80 | | | | |
| I5 SB On-ramp | 0.52 | 0.54 | 0.54 | 0.54 | | | | |
| I5 SB Off-ramp | 0.57 | 0.62 | 0.63 | 0.63 | | | | |
| I5 NB north of interchange | 0.67 | 0.73 | 0.74 | 0.73 | | | | |
| I5 NB between ramps | 0.56 | 0.57 | 0.57 | 0.56 | | | | |
| I5 NB south of Interchange | 0.71 | 0.71 | 0.71 | 0.72 | | | | |
| I5 SB north of interchange | 0.50 | 0.55 | 0.56 | 0.55 | | | | |
| I5 SB between ramps | 0.39 | 0.40 | 0.40 | 0.40 | | | | |
| I5 SB south of Interchange | 0.51 | 0.53 | 0.53 | 0.53 | | | | |

¹Black-shaded cells indicate that the HDM design v/c guideline has been exceeded.

Future 2038 95th Percentile Queues

Table 4 shows the future 2038 95th percentile queue lengths for significant intersections in the study area. This includes all existing signalized intersections and "improved" future intersections that are projected to have enough traffic to warrant additional turning lanes and traffic control are shown in Table 1. Generally, added turn lanes were assumed to have the typical 100' length for an urban area. The exceptions are at the North Phoenix Road intersections of "Main" and South Stage because of the higher volumes present which have a 200' length.

From I5 west, the concepts do not cause any queuing issues beyond the future no-build. At OR99 & Bolz Rd and on North Phoenix & Luman Road the adjacent through lane queue is projected to block access to the left turn lane at this locations, however this does not appear to be a significant issue. At the North Phoenix & Grove Road intersection, Concept 2 is the only one to exceed the provided storage by 25-100 feet per approach, but this appears to be an isolated case and not cause issues at adjacent intersections.

Most of the queuing issues are at the North Phoenix & "Main" and South Stage Road intersections. The biggest issue at the "Main" intersection is the length of the westbound queue approaching North Phoenix Road. This section of roadway serves as the main route in and out of the development area. Even with two lanes westbound assumed and a dual left turn lane, this queue is predicted to extend almost all the way back to the "Main & Western" intersection. Access to this section of roadway will be difficult so some sort of median and access control is recommended between North Phoenix and "Western". At South Stage Road all of the concepts on at least one approach predict that the available storage will be exceeded. The differences are smaller with a roundabout than with a traffic signal as a roundabout is operating under yield control while a signal requires vehicles to stop. On Concept 2, the larger northbound and southbound queues point to the need to expand this section of North Phoenix not too far after 2038 (Concept 3 and 4 already assume a widened North Phoenix Road at this intersection).

Like with the intersection analysis, the intersection of North Phoenix & Barnett Road is an issue in the no-build and the concepts. The addition of extending the four-lane section south some distance is reflected in the concept's reduction of the northbound and southbound queues. Most of the queueing is on the over-capacity eastbound approach, but until an additional turn lane is added by the City of Medford as an improvement not-related to the Phoenix URA this queue will remain.

Table 4: 2038 Future 95th Percentile Queues

| Table 4. 2030 Future 73 1 (| | Available | | Concept | Queues (ft) |) |
|-----------------------------|-----|------------------|------------|-----------------|-----------------|-----------------|
| Intersection | Dir | Storage | No- | 2 | 3 | 4 |
| | | (ft) | build | | | |
| | NB | 200 | 225 | 100 | 100 | 100 |
| N Phoenix Rd & OR99 | EB | 100 | 50 | 50 | 50 | 50 |
| | WB | 200 | 150 | 175 | 200 | 200 |
| | NB | 100 | 125 | 125 | 125 | 150 |
| OR99 & Bolz Rd | EB | n/a¹ | 100 | 125 | 125 | 125 |
| | SB | 275 | 150 | 125 | 125 | 150 |
| | NB | n/a ¹ | 50 | 50 | 50 | 50 |
| N Phoenix Rd & Luman Rd | EB | 50 | 200 | 225 | 225 | 225 |
| | SB | n/a ¹ | 75 | 50 | 50 | 50 |
| | WB | 150 | 125 | 150 | 150 | 150 |
| IS ND Creesever | EB | n/a¹ | 100 | 150 | 175 | 175 |
| I5 NB Crossover | WB | n/a¹ | 100 | 175 | 175 | 175 |
| IS CD Cressever | EB | n/a ¹ | 125 | 150 | 150 | 150 |
| I5 SB Crossover | WB | n/a ¹ | 125 | 150 | 150 | 150 |
| N Phoenix Rd & Grove Rd | NB | 600 | 225 | 525 | 450 | 400 |
| | EB | 175 | 75 | 225 | 150 | 125 |
| | SB | 425 | 225 | 550 | 350 | 350 |
| | WB | 625 | 225 | 650 | 250 | 225 |
| N Phoenix Rd & Old N | NB | 100 | | 25 | 25 | 25 |
| Phoenix | EB | n/a ¹ | | 75 | 50 | 75 |
| | NB | 200 | | 75/175 | 75/200 | 75/225 |
| N Phoenix Rd & Main | EB | 100 | | 25/50 | 25/25 | 25/75 |
| (Roundabout/Signal) | SB | 200 | | 75/200 | 75/150 | 100/225 |
| | WB | 100 | | 100/425 | 100/ 400 | 100/ 500 |
| N Phoenix Rd & | SB | 100 | | 25 | 25 | 25 |
| Campbell Rd | WB | n/a ¹ | | 150 | 100 | 100 |
| N Phoenix Rd & | NB | 200 | | 200/ 550 | 175/225 | 175/200 |
| South Stage Rd | EB | 100 | | 100/100 | 125 /50 | 150/150 |
| (Roundabout/Signal) | SB | 200 | | 175/225 | 150/150 | 200/25 |
| | NB | 100 | 350 | 300 | 250 | 275 |
| N Phoenix Rd & Barnett Rd | EB | 500 | 1600 | 1600 | 1775 | 1475 |
| N Phoenix Ru & Barnett Ru | SB | 225 | 575 | 225 | 200 | 200 |
| | WB | 100 | 275 | 225 | 275 | 175 |
| | NB | n/a¹ | 25 | 50 | 50 | 50 |
| Fern Valley Rd & Grove Rd | EB | n/a¹ | 25 | 25 | 25 | 25 |
| 1 cm vancy Ru & Glove Ru | SB | 200 | 50 | 75 | 100 | 75 |
| | WB | n/a ¹ | 25 | 50 | 75 | 75 |
| F V-11 - D-1 0 | NB | n/a ¹ | 25 | 25 | 50 | 50 |
| Fern Valley Rd & | EB | 525 | 25 | 50 | 25 | 25 |
| Breckinridge St | SB | n/a ¹ | | 25 | 25 | 25 |
| Main & Western ² | NB | n/a ¹ | | 125 | 200/50/100 | 150 |

| | EB | 100 | 25 | 25/ 150 /200 | 25 |
|-------------------------|----|------------------|----|---------------------|----|
| | SB | n/a ¹ | 25 | 25/25/25 | 25 |
| | WB | 100 | 25 | 25/50/75 | 25 |
| Breckinridge St & South | SB | 100 | 25 | 25 | 25 |
| Connector | WB | n/a ¹ | 25 | 25 | 25 |

¹No separate turn lane available, so storage extends to full block.

MULTIMODAL

Qualitative MMLOS

The qualitative multimodal assessment methodology (QMA) is based on work completed by David Evans and Associates and follows the concepts of the full MMLOS in the 2010 Highway Capacity Manual (HCM). A subjective rating of "Excellent/Good/Fair/Poor" is applied to a roadway segment or intersection based on its characteristics. This generalized process allows for an accurate representation of the roadway network to be produced without the intense data collection required by the full HCM MMLOS. Bicycle, Pedestrian and Transit facilities are largely influenced by adjacent modes. Each of the rankings takes into account many aspects of the mode. Each looks at a different combination of available facilities, width of the facility, vehicular travel speeds, number of vehicular lanes, and many more. Because there are no current transit lines that run along the east side of I-5, all transit in this area is considered poor. Table 5 below presents an update of the multimodal analysis to reflect the recent and planned improvements in the study area and Table 6 reflects likely conditions in the concepts. Appendix G shows the background data used to come up with the final ratings.

The recent improvements to the intersections of North Phoenix Road and Bolz Road at OR 99 provide benefits for several modes of travel along OR 99. Pedestrian crossings and safety have been enhanced by new striping and added sidewalks and ramps. The addition of a bus pullout has improved the transit and auto on OR 99 in this area. The changes in lane configuration have also improved operations and alleviated some previous safety concerns at North Phoenix Road.

Bicycle Facilities

Bike facilities in the study area are inconsistent. Facilities on realigned North Phoenix Road, Fern Valley Road, and Grove Road are accommodated by 6-foot-wide shoulders. Bikes are also accommodated on the DDI by 6-foot shoulders designated by pavement markings for bike travel and a protected multi-use path between the I-5 northbound and

²Main & Western for Concept 3 is shown as a unsignalized intersection, a roundabout and a signal in (unsignalized/roundabout/signalized) format.

³Black-shaded (or bolded) cells indicate that the queues exceed the length of the provided turn storage or that the queue in the adjacent lane blocks off vehicles from accessing the turn storage.

southbound ramps. South Phoenix Road, south of Grove and Fern Valley Road has a marked 4-foot wide shoulder to accommodate bicycles. Along Fern Valley Road, from Pear Tree Lane to South Phoenix Road also has a 4-foot shoulder. Bikes traveling on the shoulders adjacent to traffic use the same travel patters as vehicular traffic.

Campbell Road, east of North Phoenix Road and the future expansion of South Stage Road, west of North Phoenix Road will have 6-foot shoulders to accommodate bicycles. North Phoenix Road from Grove Road to Barnett Road currently has 3-foot paved shoulders. All three concepts will likely have bike lanes installed as appropriate.

In the tables, for bicycle accommodations, "Good" denotes paved shoulder with markings. Locations with paved shoulders but no markings are denoted as "Fair" and areas with narrow or no shoulder are marked as "Poor." At intersections the number of lanes as well as control type was considered.

Pedestrian Facilities

The recent interchange improvements have also led to the improvement of pedestrian facility in parts of the study area. The addition of crosswalks, sidewalks, new pavement, and pavement markings are rated as "Good" in Table 4. There is also a mixed-use path with buffers between the I-5 southbound and northbound ramps that allows pedestrians to travel safely. Areas that do have sidewalk but the pavement is in poor condition are rated as "Fair." Areas that do not have any sidewalk are denoted as "Poor."

Campbell Road, east of North Phoenix Road and the future expansion of South Stage Road, west of North Phoenix Road will have sidewalks to accommodate pedestrians. All Concepts will have sidewalks installed as appropriate.

Transit Facilities

Rogue Valley Transportation District (RVTD) is currently the provider of public transportation in Phoenix. The only route that runs through the study area is Route 10 and it runs along OR99. Where both transit and pedestrian facilities are available along OR99 within the study area, a score of "Good" was given. The rest of the study area was given a "Poor" due to the fact that there are no transit lines or facilities available on the network. If a transit line was offered on North Phoenix Road, most of the concept areas (especially the residential areas) would still be outside of the normally accepted quarter-mile walk to transit tolerance which would still give a "Poor" rating .

Auto Facilities

Recent improvements to the interchange and relatively low v/c ratios, with few safety concerns, leads to high overall scores for the auto facilities in Table 4. North Phoenix

Road at Barnett Road has been flagged for crashes and has a high v/c ratio. For this reason, this intersection has been rated as "Poor."

Table 5: Multimodal Assessment - No-Build

| T | Travel Mode | | | | | | |
|-----------------------------------|---------------------|--------------|---------|------|--|--|--|
| Location | Bicycle | Pedestrian | Transit | Auto | | | |
| Segn | ents along | OR 99 | | | | | |
| Bolz Rd to N. Phoenix Rd. | Poor | Good | Good | Good | | | |
| Cherry Ln to N. Phoenix Rd. | Poor | Good | Good | Fair | | | |
| Segments al | ong North I | Phoenix Road | | | | | |
| OR99 to Luman Rd | Poor | Good | Poor | Fair | | | |
| Luman Rd to I-5 SB Ramps | Good | Good | Poor | Good | | | |
| I-5 SB Ramps to I-5 NB Ramps | Good | Good | Poor | Good | | | |
| I-5 NB Ramps to Grove Rd | Good | Good | Poor | Good | | | |
| Grove Rd to Barnett Rd | Fair | Poor | Poor | Good | | | |
| Campbell Rd east of N. Phoenix Rd | Good | Good | Poor | Good | | | |
| S. Stage Rd west of N. Phoenix Rd | Good | Good | Poor | Good | | | |
| Grove Rd west of N. Phoenix Rd | Good | Good | Poor | Good | | | |
| Grove Rd east of N. Phoenix Rd | Good | Good | Poor | Good | | | |
| Segments : | along Fern ' | Valley Road | | | | | |
| Pear Tree Ln to S. Phoenix Rd | Fair | Fair | Poor | Good | | | |
| S. Phoenix Rd to Breckinridge Dr | Fair | Fair | Poor | Good | | | |
| | Intersection | ıs | | | | | |
| OR99 & Bolz Rd | Poor | Good | Poor | Good | | | |
| OR99 & N. Phoenix Rd | Poor | Good | Good | Good | | | |
| N. Phoenix Rd & Bolz Rd | Poor | Good | Good | Good | | | |
| N. Phoenix Rd & Luman Rd | Good | Good | Poor | Good | | | |
| N. Phoenix Rd & I5 SB Ramps | Good | Good | Poor | Good | | | |
| N. Phoenix Rd & I5 NB Ramps | Good | Good | Poor | Good | | | |
| N. Phoenix Rd at Grove Rd | Good | Good | Poor | Good | | | |
| N. Phoenix Rd & Barnett Rd | Good | Good | Poor | Poor | | | |
| S. Phoenix Rd & Fern Valley Rd | Good | Good | Poor | Good | | | |
| Fern Valley Rd & Breckinridge Dr | Poor | Fair | Poor | Good | | | |
| I-5 NB Crossover | Good | Good | Poor | Good | | | |
| I-5 SB Crossover | Good | Good | Poor | Good | | | |

Table 6: Multimodal Assessment - Concepts

| | Travel Mode | | | | | | |
|-----------------------------------|---------------------|--------------|---------|------|--|--|--|
| Location | Bicycle | Pedestrian | Transit | Auto | | | |
| Segn | ents along | OR 99 | | | | | |
| W Bolz Rd to N. Phoenix Rd. | Poor | Good | Good | Good | | | |
| Cherry Ln to N. Phoenix Rd. | Poor | Good | Good | Fair | | | |
| Segments al | ong North I | Phoenix Road | | | | | |
| OR99 to Luman Rd | Poor | Good | Poor | Fair | | | |
| Luman Rd to I-5 SB Ramps | Good | Good | Poor | Good | | | |
| I-5 SB Ramps to I-5 NB Ramps | Good | Good | Poor | Good | | | |
| I-5 NB Ramps to Grove Rd | Good | Good | Poor | Good | | | |
| Grove Rd to Barnett Rd | Good | Good | Poor | Good | | | |
| Campbell Rd east of N. Phoenix Rd | Good | Good | Poor | Good | | | |
| S. Stage Rd west of N. Phoenix Rd | Good | Good | Poor | Good | | | |
| Grove Rd west of N. Phoenix Rd | Good | Good | Poor | Good | | | |
| Grove Rd east of N. Phoenix Rd | Good | Good | Poor | Good | | | |
| Segments a | along Fern \ | Valley Road | | | | | |
| Pear Tree Ln to Grove Rd | Fair | Fair | Poor | Good | | | |
| Grove Rd to Breckinridge Dr | Good | Good | Poor | Good | | | |
| Breckinridge Dr to Eastern Rd | Good | Good | Poor | Good | | | |
| | Intersection | as | | | | | |
| OR99 & W Bolz Rd | Poor | Good | Poor | Good | | | |
| OR99 & N. Phoenix Rd | Poor | Good | Good | Good | | | |
| N. Phoenix Rd & E Bolz Rd | Poor | Good | Good | Good | | | |
| N. Phoenix Rd & Luman Rd | Good | Good | Poor | Good | | | |
| N. Phoenix Rd & I5 SB Ramps | Good | Good | Poor | Good | | | |
| N. Phoenix Rd & I5 NB Ramps | Good | Good | Poor | Good | | | |
| N. Phoenix Rd at Grove Rd | Good | Good | Poor | Good | | | |
| N. Phoenix Rd & Barnett Rd | Good | Good | Poor | Poor | | | |
| Grove Rd & Fern Valley Rd | Good | Good | Poor | Good | | | |
| Fern Valley Rd & Breckinridge Dr | Good | Good | Poor | Good | | | |
| I-5 NB Crossover | Good | Good | Poor | Good | | | |
| I-5 SB Crossover | Good | Good | Poor | Good | | | |

SUMMARY

With the no-build alternative, projected future traffic volumes in the project area would increase over time, resulting in more traffic congestion in the area. By 2038, average daily traffic is projected to grow substantially, resulting in much heavier traffic congestion than the current conditions. There would be more congestion at major intersections and slower traffic movement through the intersections within the region, however the reconstructed North Phoenix Road from OR99 to Grove Road and the I5 interchange are projected to still operate acceptably through 2038. Most congestion would be located on North Phoenix Road between Grove and Barnett Roads in the unimproved two-lane section.

All of the concepts are projected to work acceptably in the study area through 2038. This is dependent on whether the actual developments are consistent with the assumed scope and size of future development in the concept plans. Below are some findings from the analysis:

- There is no capacity or queuing issues caused by the concepts in the I5 interchange area.
- Concept 2 requires a lesser amount of network improvements through 2038 to support the land use than Concept 3 or 4.
- Concept 3 requires the most substantial network improvements.
- The slightly reduced network in Concept 4 does not have any significant negative effect when compared to the other concepts.
- Either roundabouts or traffic signals will work at the highest volume North Phoenix Road intersections at "Main" and South Stage Road.
- The use of roundabouts will delay widening North Phoenix Road to two-lanes in each direction though 2038.
- The use of traffic signals on North Phoenix Road will require North Phoenix Road from Grove Road to South Stage Road to be widened to two-lanes in each direction.
- In order to support the future volumes, the section of "Main" between North Phoenix Road and "Western" is required to be a four/five-lane section.

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