# **AGENDA**

# Rogue Valley Metropolitan Planning Organization Policy Committee



Date: Tuesday, November 30, 2021

*Time:* 2:00 p.m.

Location: Join Zoom Meeting

https://us02web.zoom.us/j/85017145705?pwd=aUUzNE5haXA0ZE5aZmx2eEdNcU04Zz09

Meeting ID: 850 1714 5705

Passcode: 363296

Phone #: 253 215 8782

Contact: Office Specialist, RVCOG: 541-423-1375

RVMPO website: www.rvmpo.org

| 1                | Call to Order / Introductions / Review Agenda   | Chair                                      |
|------------------|---|--|
| Consent Agenda   |   |  |
| 2                | Review / Approve Minutes  | Chair                                      |
| Attachment       | #1   RVMPO Policy Committee Meeting Draft Minutes 10/   | /26/2021                                   |
| Action Items     |   |  |
| 3                | Amendments to the 2021–2024 Transportation Improvement Program (TIP)  | Ryan MacLaren                              |
| Background       | The TAC is being asked to review the adoption of amendment Transportation Improvement Program (TIP) to include the second OR99/OR238/OR62: Big X Intersection (Medford)  • City of Ashland Chip Seal  The 21-day public comment period and public hearing was before Tuesday, November 2, 2021 in the Medford Mail Tribits is currently available on the RVMPO website. | following project(s): was advertised on or |
| Attachment       | #2   TIP Amendments<br>#3   CMR & Map   |  |
| Action Requested | Adoption of the amendments  |  |

| 4                       | Presentation, Discussion, and Recommendation on North Phoenix Concept Plan Modifications  Joe Slaughter   |                 |  |  |  |  |  |
|-------------------------|---|-----------------|--|--|--|--|--|
| Background              | As part of the Regional Problem Solving (RPS) Agreement modifications to concept plans for Urban Reserve Areas (URAs) must be presented to the RVMPO Technical Advisory Committee, Public Advisory Council, and Policy Committee for their review and comments. |                 |  |  |  |  |  |
| Attachment              | #4   PowerPoint Presentation  #5   Exhibits  #6   Aerial Photo  #7   RVMPO Concept Plan  #8   Letter of Support   |                 |  |  |  |  |  |
| Action Requested        | Determinatio regarding Concept Plan modification  |                 |  |  |  |  |  |
| <b>Discussion Items</b> |   |                 |  |  |  |  |  |
| 5                       | Public Comment  | Chair           |  |  |  |  |  |
| Regular Updates         |   |                 |  |  |  |  |  |
| 6                       | RVMPO Planning Update  • Passage of Transportation Bill  • Aditional Funding  • Tranportation Planning Rule   | Karl Welzenbach |  |  |  |  |  |
| 7                       | Other Business / Local Business  Opportunity for RVMPO member jurisdictions to talk about transportation planning projects.   | Chair           |  |  |  |  |  |
| 8                       | Adjournment Chair   |                 |  |  |  |  |  |

- The next RVMPO Policy Committee meeting will be **Tuesday**, **December 28**, **2021**, **at 2:00 p.m.** Online.
- The next RVMPO TAC meeting will be Wednesday, December 8, 2021 at 1:30 p.m. Online.
- The next RVMPO PAC meeting is scheduled for **Tuesday**, **December 21**, **2021**, **at 5:30 p.m.** Online.

IN COMPLIANCE WITH THE AMERICANS WITH DISABILITIES ACT, IF YOU NEED SPECIAL ASSISTANCE TO PARTICIPATE IN THIS MEETING, PLEASE CONTACT RVCOG, 541-664-6674. REASONABLE ADVANCE NOTICE OF THE NEED FOR ACCOMMODATION PRIOR TO THE MEETING (48 HOURS ADVANCE NOTICE IS PREFERABLE) WILL ENABLE US TO MAKE REASONABLE ARRANGEMENTS TO ENSURE ACCESSIBILITY TO THIS MEETING.

# Summary Minutes Rogue Valley MPO Policy Committee Meeting October 26, 2021



The following attended:

| Voting Members  | Organization   | Phone Number   |
|---|--|--|
| Stephen Jensen  | City of Ashland  | 488-6002   |
| Mike Quilty, Vice Chair   | City of Central Point  | 664-7907   |
| Ruth Jenks  | City of Eagle Point  | 941-8537   |
| Jim Lewis, Chair  | City of Jacksonville   | 899-7023   |
| Kevin Stine   | City of Medford  | 774-2000   |
| Terry Baker   | City of Phoenix  | 973-7220   |
| Eleanor Ponomareff  | City of Talent   | 535-1566   |
| Dave Dotterrer  | Jackson County   | 774-6118   |
| Art Anderson  | ODOT   | 774-6353   |
| Tonia Moro  | RVTD   | 973-2063   |
| Altania da Vatina Manda da Dana   | Organization   | Phone Number   |
| Alternate Voting Members Present  | Organization   | Phone Number   |
| Scott Fleury  | City of Ashland  | On File  |
|   |  |  |
| Scott Fleury  | City of Ashland  | On File  |
| Scott Fleury  Alex Georgevitch  | City of Ashland City of Medford  | On File On File  |
| Scott Fleury  Alex Georgevitch  Mike Kuntz  | City of Ashland City of Medford Jackson County                                   | On File On File On File  |
| Scott Fleury  Alex Georgevitch  Mike Kuntz  Paige West  | City of Ashland City of Medford Jackson County RVTD                              | On File On File On File On File  |
| Scott Fleury  Alex Georgevitch  Mike Kuntz  Paige West  Mike Baker  | City of Ashland City of Medford  Jackson County  RVTD  ODOT                      | On File On File On File On File On File                                |
| Scott Fleury  Alex Georgevitch  Mike Kuntz  Paige West  Mike Baker  Staff                                 | City of Ashland City of Medford Jackson County RVTD ODOT Organization            | On File On File On File On File On File Phone Number                   |
| Scott Fleury  Alex Georgevitch  Mike Kuntz  Paige West  Mike Baker  Staff  Karl Welzenbach                | City of Ashland City of Medford  Jackson County  RVTD  ODOT  Organization  RVCOG | On File On File On File On File On File Phone Number 423-1360          |
| Scott Fleury  Alex Georgevitch  Mike Kuntz  Paige West  Mike Baker  Staff  Karl Welzenbach  Ryan MacLaren | City of Ashland City of Medford Jackson County RVTD ODOT Organization RVCOG      | On File On File On File On File On File Phone Number 423-1360 423-1338 |

| Mike Montero | RVMPO PAC |  |
|--------------|-----------|--|
| John Vial    | RVTD      |  |

RVMPO Policy Committee Meeting Agenda Packet: October 26, 2021

Full meeting recording: 2021-10-26 Audio Recording

# 1. Call to Order / Introductions / Review Agenda 00:00 – 01:23

2:00 p.m. | Quorum: 6 Jurisdictions Represented

#### 2. Review / Approve Minutes 01:23 – 01:59

**1:39** | Mike Quilty moved to approve the September 28, 2021 Policy Committee meeting minutes with correction. Seconded by Dave Dotterrer.

No further discussion.

Motion carried unanimously by voice vote.

#### Action Items

# 3. Letters of Support for ConnectOregon Proposals from the Rogue Valley Airport 01:59 – 16:02

11:35 | Question from Eleanor Ponomareff: The letter regarding the expansion, right now only one aircraft can fuel the fire retardant, is the widening the only thing stopping more than one aircraft from being able to fuel? Once the expansion is finished, is there any other work that needs to be done?

Right now, there will not be any more systems added to allow more than one to aircraft to fuel. However, there is a lot of downtime currently with how long it takes to get the aircrafts set up and all the activity that happens after. With this expansion one aircraft can be setting up while one is fueling. Also, when a forestry aircraft is being fueled, no cargo operations can take place, with the expansion that will be allowed.

**14:58** | Mike Quilty moved to approve the signing the two letters of support for ConnectOregon's proposals. Seconded by Eleanor Ponomareff.

No further discussion.

Motion passed unanimously by voice vote.

### 4. RVTD 5339 Discretionary Fund Application 16:02 – 20:58

**20:05** | Dave Dotterrer moved to approve the signing the letter of support for RVTD's 5339 Discretionary Fund Application. Seconded by Eleanor Ponomareff.

No further discussion.

Motion passed unanimously by voice vote.

# 5. Ashland Chip-Seal Project CMAQ Funding 20:58 – 26:07

**24:56** | Tonia Moro moved to approve the TAC recommendation of attributing the CMAQ funding to Central Point's Pine Street project. Seconded by Stephen Jensen.

No further discussion.

Motion passed unanimously by roll call vote.

#### 6. Covid-19 Discussion 26:07 – 54:03

**28:06** | Question from Art Anderson: *Is there any follow-up to make sure this money is being used on transportation?* 

The cities are to come back to the committees and show what they money is going to be spent on.

- **29:34** | Comment from Tonia Moro: *The previous discussion in the Policy Committee about Ashland receiving more funds did not receive any support, and there is such a large opportunity for these funds. There is support with the funds going to the jurisdictions. The TAC should consider leveraging the funds instead of using them in funding shortages.*
- **31:20** | Comment from Mike Quilty: There is more support for these jurisdictions getting the funds proposed. There is worry that the TAC is deciding too fast. Instead, the cities should come and show their ideas for spending.
- **33:03** | Comment from Kevin Stine: There was discussion about the federal regulations in regard to getting projects finished, and now if there is a requirement for each city to outline their exactly how they will spend the funds it will only be harder. The cities should not be micro-managed. There is favor of the proposal.
- **33:52** | Question from Eleanor Ponomareff: Ashland receiving funds seem to have a different purpose. Would the Policy Committee be open to separating the intent of resolution? One resolution for the funds to the smaller cities and a separate resolution for the Ashland funds?
- **35:34** | Question from Ruth Jenks: *Can the Policy Committee get an explanation on how the TAC came to this motion?*

It is well known the smaller cities struggle to compete for funding and resources. There have never been funds like this before, this seemed like a great opportunity to help those smaller cities. It was agreed the funds should go to transportation related projects, even with the loose definition of what 'transportation' means. It was also felt that, with the funds Ashland could receive, they will be able to deliver about the same as if they had used the CMAQ funds. It has started at One hundred thousand, then with a friendly amendment it was bumped up to one hundred and fifty thousand.

- **39:58** | Comment from Art Anderson: *ODOT's position was to hope some of these funds could go to funding gaps within already approved projects. The CMAQ funding going to Central Point is from the Ashland Chip Seal Project. It is unclear why Ashland is not receiving as much funding as they have given back.*
- **39:58** | Comment from Stephen Jensen: *It is important these funds get to a use as quickly and efficiently as possible.*

**46:00** | Kevin Stine moved to approve the TAC's recommendation of the Covid-19 Funding. Seconded by Art Anderson.

Further discussion on the funds to be used on the next funding cycle, and the possible benefits of these small cities receiving these funds.

**52:17** | Kevin Stine amended the motion to include up to \$75,000 for the NearMap. Seconded by Art Anderson.

Amended passed with 10 yes's and 1 no by voice vote.

Motion passed with 10 yes's and 1 no by voice vote.

### Discussion Items

# 7. Improvement to Project Selection Process 54:03 – 01:07:46

**01:01:40** | *Mike Quilty moved approve the donation of* \$2,500 *to the Greenway Foundation. Seconded by Dave Dotterrer.* 

8. Public Comment | 01:07:46 - 01:07:46

No Comments.

# Regular Updates

**9. RVMPO Planning Update** | 01:07:46 - 01:12:57

Provided by Karl Welzenbach regarding the interactive TIP map.

**10. Other Business / Local Business 01:12:57 – 01:15:16** 

Updates from the AMPO conference, and RVACT.

### 11. Adjournment

3:23 p.m.

Scheduled Meetings

RVMPO Policy Committee | November 30, 2021 | 2:00 p.m.
RVMPO TAC | November 10, 2021 | 1:30 p.m.
RVMPO PAC | November 16, 2021 | 5:30 p.m.



# Rogue Valley Metropolitan Planning Organization

# **Regional Transportation Planning**

Ashland • Central Point • Eagle Point • Jacksonville • Medford • Phoenix • Talent • White City Jackson County • Roque Valley Transportation District • Oregon Department of Transportation

DATE: November 30, 2021

TO: RVMPO Policy Committee

FROM: Ryan MacLaren, Senior Planner

SUBJECT: TIP Amendments

The Policy Committee is being asked to consider approval of the following amendment(s) to the 2021-2024 Transportation Improvement Program.

A press release for the 21-day public comment period and public hearing was sent on or before November 2<sup>nd</sup> to the Medford Tribune, and information is currently available on the RVMPO website. The RVMPO TAC & PAC have recommended approval of the amendment(s) listed. Information on the project(s) is listed, below: Information on the projects is enumerated, below:

### A. Adjust Project in TIP: OR99/OR238/OR62: Big X Intersection (Medford) (KN 21676)

Description: Scope change to include bridge work on 3 structures, extend project location or OR99, increase the PE estimate by \$137,436 and Construction estimate by \$1,637,532.

| Project Name Project Description | RTP Project          | Air Quality Status | ality Status Key#  | Federal Fiscal Year | Phase               | Federal          |              | Federal Required Match |    | red Match | Total Fed+Reg Match | Other               |      | Total All Sources |                   |
|----------------------------------|----------------------|--------------------|--|---------------------|---------------------|------------------|--------------|------------------------|----|-----------|---------------------|---------------------|------|-------------------|-------------------|
| Project Name                     | Project Description  | Number             | All Quality Status   | rve y #             | reuerai riscai reai | Filase           | \$           | Source                 |    | \$        | Source              | Total reu+Rey Match | \$   | Source            | Total All Sources |
| ODOT                             |                      |                    |  |                     |                     |                  |              |                        |    |           |                     |                     |      |                   |                   |
|                                  | Remove existing      |                    |  |                     |                     | Planning         |              |                        |    |           |                     |                     |      |                   | \$ -              |
|                                  | pavement and         |                    | Exempt (40 CFR §   | 21676               | 2020                | Design           | \$ 1,031,389 | Z231                   | \$ | 118,047   | ODOT                | \$ 1,149,436        |      |                   | \$ 1,149,436      |
| OR99/OR238/OR62                  | replace. Replace ADA |                    | 93.126 Table 2) -<br>n/a Air Qulaity bicycle<br>and pedestrian | 21676               | 2022                | Land Purchase    | \$ 698,997   | NHPF                   | \$ | 80,003    | ODOT                | \$ 779,000          |      |                   | \$ 779,000        |
| : Big X Intersection             | ramps and improve    |                    |  | 21676               | 2024                | Utility Relocate | \$ 53,838    | NHPF                   | \$ | 6,162     | ODOT                | \$ 60,000           |      |                   | \$ 60,000         |
| ,                                | bike and ped         |                    |  | 21676               | 2024                | Construction     | \$ 7,786,231 | NHPF                   | \$ | 888,033   | ODOT                | \$ 8,674,264        |      |                   | \$ 8,674,264      |
|                                  | connetions through   |                    | improvments  |                     |                     | Other            |              |                        |    |           |                     | \$ -                |      |                   | \$                |
|                                  | the intersection.    |                    |  |                     | Total FFY 21-24     |                  | \$ 9,570,455 |                        | \$ | 1,092,245 |                     | \$ 10,662,700       | \$ - |                   | \$ 10,662,700     |

# **B. Remove Project from TIP:** *City of Ashland Chip Seal (KN 21016)*Description: Cancel project...

| Project Name    | Project Description               | RTP Project                             | Air Quality Status Key             | tatus Key#        | Key# Federal Fiscal Year | Phase             | Federal    |        | Federal Required Match |        | red Match  | Total Fed+Reg Match | Other |            | Total All Sources |  |
|-----------------|-----------------------------------|---|------------------------------------|-------------------|--------------------------|-------------------|------------|--------|------------------------|--------|------------|---------------------|-------|------------|-------------------|--|
| Project Name    | Project Description               | Number                                  | All Quality Status                 |                   |                          |                   | \$         | Source |                        | \$     | Source     | Total reu+Rey Watch | \$    | Source     | Total All Sources |  |
| Ashland         | Ashland                           |   |                                    |                   |                          |                   |            |        |                        |        |            |                     |       |            |                   |  |
|                 |                                   |   |                                    |                   |                          | Planning          |            |        |                        |        |            |                     |       |            | \$ -              |  |
|                 | Double asphalt with               |   | Exempt (40 CFR § 93.126 Table 2) - | 21016             | 2020                     | Design            | \$ 314,055 | CMAQ   | \$                     | 35,945 | Local      | \$ 350,000          |       |            | \$ 350,000        |  |
| City of Ashland |                                   | 93.126 Table 2) -                       |                                    | 93.126 Table 2) - | 93.126 Table 2) -        | 93.126 Table 2) - |            |        | Land Purchase          |        |            |                     |       |            | \$ -              |  |
| Chip Seal       | gravel on existing dirt           | bedded sand and n/a Air Qulaity bicycle | Air Qulaity bicycle                |                   |                          | Utility Relocate  |            |        |                        |        |            | \$ -                |       |            | \$ -              |  |
| Onip ocai       | roads. and pedestrian improvments | '                                       | 21016                              | 2022              | Construction             | \$ 154,189        | CMAQ       | \$     | 17,648                 | Local  | \$ 171,837 |                     |       | \$ 171,837 |                   |  |
|                 |                                   |   |                                    | Other             |                          |                   |            |        |                        | \$ -   |            |                     | \$ -  |            |                   |  |
|                 |                                   |   |                                    |                   | Total FFY21-24           |                   | \$ 468,244 |        | \$                     | 53,593 |            | \$ 521,837          | \$ -  |            | \$ 521,837        |  |

| Status: Approve  | d         | CMR Transaction                     |                   |         |   |  |                       |  |  |
|--|-----------|-------------------------------------|-------------------|---------|---|--|-----------------------|--|--|
| Request Date: 7/9/20   | 21        | CMR Number:                         | 21676-00          |         | Project Lead (TPM/                            | 'RE-CP): Oberlander, E                           | Elijah                |  |  |
| Project Name: OR99/  | OR238/0   | DR62: Big X Inters                  | section (Me       | edford) |   | <u> </u>   |                       |  |  |
| KN: 21676  | Regi      | on: 3 Area:                         | Rogue Va          | lley    | Project Delivery                              | / Phase: Project Initiat                         | ion                   |  |  |
|  |           |                                     |                   |         |   |  |                       |  |  |
| Funding Program 1: FIX-IT REGION 3 Program 2: AT Leverage Region 3 Program 3: FIX-IT SW BRIDGE |           |                                     |                   |         |   |  |                       |  |  |
| Program 4: HE  | 32017 Sa  |                                     | Program 5         |         |   | Program 6:                                       |                       |  |  |
| STIP Amendment: Full Approval Authority: Delivery & Operations Administr MPO Amendment: © Yes  |           |                                     |                   |         |   |  |                       |  |  |
| IGA Amendment:   | Yes •     | No A & E Co                         | ontract Am        | endmer  | nt: O Yes • No                                | Reset Baseline Proje                             | ect: O Yes O No       |  |  |
| Change 1: Elective   |           | Reason 1: 0                         | 00 CMR-0          |         |   | •  |                       |  |  |
| Change 2: Elective   |           | Reason 2: 1                         | 01 Adding         | scope   |   |  |                       |  |  |
| Change 3: Elective   |           | Reason 3: 3                         | 02 Additio        | nal bud | get added                                     |  |                       |  |  |
| Current Scope  |           |                                     |                   |         | ·   | ace ADA ramps and ir                             | •                     |  |  |
|  |           | enance on one str                   |                   | _       |   |  |                       |  |  |
| Describe Scope Change  | -         |                                     |                   |         | ee additional structur<br>n MP 5.46 to MP 5.3 | _  | project limits.       |  |  |
| Justification for Scope<br>Change  | : additio | _                                   |                   |         | ·   | ventative maintenance<br>o extend the paving lir |                       |  |  |
| Describe the Risk of not<br>Approving the Scope<br>Change                                      | area ca   | avement condition an be addressed w |                   |         |   | from district until pav                          | ements in this        |  |  |
|  |           | Current Date                        | es <u>Propose</u> | d Dates |   | <u>Current Date</u>                              | <u>Proposed Dates</u> |  |  |
| PE EA Open - 008   |           |                                     | 2/25/20           | 020     | PS&E Submitt                                  |  | 1/29/2024             |  |  |
| PDT Kick-off - 018   |           |                                     | 8/5/202           |         | Bid Opening -                                 |  | 3/28/2024             |  |  |
| Project Initiation Phase Cor   | -         | 050                                 | 8/6/202           |         | Forecasted 1st No                             |  | 5/9/2024              |  |  |
| DAP Phase Complete - 3   | 25        |                                     | 6/16/20           |         | Forecasted 2nd N Forecasted 3rd No            |  | 9/30/2025             |  |  |
| ROW EA Open - 470  Describe Schedule   | Baselir   | ning Schedule.                      | 6/16/20           | JZZ     | Forecasted Std No                             | ote 796  | 9/30/2025             |  |  |
| Change:  |           |                                     |                   |         |   |  |                       |  |  |
| Justification for<br>Schedule Change:  | N/A       |                                     |                   |         |   |  |                       |  |  |
| Describe the Risk of not Approving the Schedule Change:  | N/A       |                                     |                   |         |   |  |                       |  |  |
|  |           | Phase Total Estima                  | ted Cost          | Reque   | sted Budget                                   | <u>Change</u>                                    |                       |  |  |
| Planning   |           |                                     | \$0               |         | \$0   |  | \$0                   |  |  |
| Preliminary Engineering  |           | \$1,012,000                         |                   |         | \$1,149,436                                   | \$137,4  | 436                   |  |  |

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| Status: A   | Approved   | С                    | MR Tr     | ansa   | iction                |   |              |  |  |  |
|---|--|----------------------|-----------|--|-----------------------|---|--------------|--|--|--|
| Request Dat   | te: 7/9/2021                                     | CMR Number:          | 21676-00  | 1676-00 Project Lead (TPM/RE-CP): Oberlander, Elijah |                       |   |              |  |  |  |
| Project Name: OR99/OR238/OR62: Big X Intersection (Medford)                       |  |                      |           |  |                       |   |              |  |  |  |
| KN: 21676 Region: 3 Area: Rogue Valley Project Delivery Phase: Project Initiation |  |                      |           |  |                       |   |              |  |  |  |
| Right of Way  |  | \$77                 | 9,000     |  | \$779,000             | \$  | 0            |  |  |  |
| Utility Relocat   | tion   | \$6                  | 50,000    |  | \$60,000              | \$  | 0            |  |  |  |
| Construction  |  | \$7,03               | 6,732     |  | \$8,674,264           | \$1,637,53  | 2            |  |  |  |
| Other   |  |                      | \$0       |  | \$0                   | \$  | 0            |  |  |  |
|   | Tot  | al: \$8,88           | 37,732    |  | \$10,662,700          | \$1,774,96  | 8            |  |  |  |
| (Break dov  | e Budget Chan<br>wn the change<br>funding Progra | by \$455,012.00. The |           |  | •                     | nd \$405,576.00 to CN f<br>Region 3 bottom line d |              |  |  |  |
| Justifi   | cation for Budg<br>Chan                          |                      | re needed | as a res   | ult of the added scor | oe.   |              |  |  |  |
| Descril<br>Appr   | derfunded.                                       |                      |           |  |                       |   |              |  |  |  |
|   |  | <u>Signatures</u>    | Dates     |  |                       | <u>Signatures</u>                                 | <u>Dates</u> |  |  |  |
| Funding Progr   | ram Manager:                                     | Pederson, Glen       | 7/15/202  | 1 A  | dditional Signator:   | Hartman, Bert                                     | 7/12/2021    |  |  |  |
| STIF  | P Coordinator:                                   | Birch, Naomi         | 7/12/202  | 1 A  | dditional Signator:   | Carpenter, Jered                                  | 7/27/2021    |  |  |  |
| A   | Area Manager:                                    | Anderson, Art        | 7/23/202  | 1 A  | dditional Signator:   |   |              |  |  |  |
| Pr  | oject Sponsor:                                   | Griffin, Jeremiah    | 7/12/2021 |  | dditional Signator:   |   |              |  |  |  |
| Tech Cei  | nter Manager:                                    | Thompson, Mark       | 7/12/2021 |  | dditional Signator:   |   |              |  |  |  |
| Res   | gion Manager:                                    | Neavoll, Darrin      | 8/5/2021  | A  | dditional Signator:   |   |              |  |  |  |

8/3/2021

Additional Signator:

Additional Signator: Marmon, Jennifer

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# STIP PROJECT LOCATION **ODOT REGION 3** BR09590 (HWY22 over Biddle Rd) BR08821 (HWY22 over I-5) BR06605A (HWY22 over Bear Creek) PROJECT LOCATION BR18525 (HWY272 over CORP) ACT: Rogue Valley ACT COUNTY: Jackson CITY: Medford OR99/OR238/OR62: BIG X INTERSECTION (MEDFORD) **KEY NO. 21676** 0.25 STATE HIGHWAY CLASSIFICATION BOUNDARIES INTERSTATE ODOT REGION Milles STATEWIDE COUNTY RODUCED BY ODOT - GIS UNIT (503) 986-3154 - GIS NO. 23-52 LOCAL ROADS odotmaps@odot.state.or.us PROJECT HYDROLOGIC DATE: 7/15/2021 rowalG/SWORKGB33 52 DTC maps, and

# **Regional Problem Solving** MID-5 **brofosM** STAGE **PIII-5 PH - 1** PIII-10 FERN VALLEY FERN VALLEY PH-9 PH - 2 Phoenice Phoenix Area Aerial Photography VALLEY Proposed Urban Reserves UGB & White City UCB Ε RLRC City Boundary **Buffer Areas** G AQMA Ε Urban Parkland 6.29.06 Highways Jax Co Proposal for Tolo D Streets Jville Prop Protection Area



# COMMUNITY & ECONOMIC DEVELOPMENT DEPARTMENT

PHONE (541) 535-2050 • FAX (541) 535-5769

### **Request:**

Request that the Rouge Valley Metropolitan Planning Organization recognize the revised Conceptual Land Use and Transportation Plan for Phoenix urban reserve area (URA) PH-5, and to recognize the Conceptual Land Use and Transportation Plan for Phoenix URA PH-3, consistent with Chapter 5 Section 2.7 of the Greater Bear Creek Valley Regional Plan.

#### **Background:**

The City of Phoenix adopted a Regional Plan Element in 2012 as a new Element of its Comprehensive Plan in response to County adoption of the Greater Bear Creek Valley Regional Plan. As part of the Regional Plan Element the City is required to adhere to various *performance indicators*. The performance indicators require the City to adopt Conceptual Transportation and Land Use Plans for URAs prior to expanding the Urban Growth Boundary (UGB). The performance indicators also require the City to coordinate the adoption of these Conceptual Land Use and Transportation Plans with applicable irrigation districts, and with the Rogue Valley Metropolitan Planning Organization (RVMPO).

The City adopted a Conceptual Transportation and Land Use Plan, called the North Phoenix Concept Plan, for URAs PH-5 & PH-10 in 2017 (Exhibit A). This plan was recognized by the RVMPO in a letter dated January 24, 2017 (Exhibit B). However, further investigation regarding the availability of infrastructure for water, sewer and transportation and how these facilities should be developed to serve these URAs have caused the City to reconsider where best to site residential development. The past assumption was that utilities would be developed through PH-10 to serve PH-5 along a new north/south collector street near the east side of PH-5/PH-10. The reality is that utilities will be extended to PH-5 from the north along North Phoenix Road.

The revised conceptual plan (Exhibit C) places residential land near the corner of North Phoenix Road and Campbell Road to make it more readily available for development as water and sanitary sewer facilities are extended. Also, the North Phoenix Concept Plan shows a number of commercial zoning designations. Per the Regional Plan, all employment portions of PH-5 must be designated as industrial. A new industrial zone must be created for the PH-5 employment areas and the requirements/allowances of this new industrial zone are contained in the revised Land Use Element. The network of higher-order streets has been revised slightly between the North Phoenix Concept Plan and the revised conceptual plan for PH-5 based on topography and future development plans, but these minor changes should have no effect on the functioning of the transportation system in the vicinity.

The City of Phoenix coordinated the development of this revised conceptual plan with both the Medford Irrigation District and the Talent Irrigation District, as required by the performance indicators. A Work Plan regarding the development of PH-5 as it relates to applicable irrigation districts was signed by the property owners, Talent Irrigation District, Medford Irrigation District, and the City of Phoenix (Exhibit D).

Unlike all other URAs added through the Regional Problem Solving (RPS) process, PH-3 is comprised entirely of exception lands within an urban containment boundary. The conceptual plans were intended to act as a long-range planning tool to identify and preserve major transpiration corridors and to determine future amounts of respective land use categories. However, since PH-3 was previously urbanized, the major transportation routes (Hwy 99 and the Bear Creek Greenway Trail) and urban land use designations have already been identified, developed and assigned. This being the case, the proposed conceptual plan (Exhibit E) merely reflects the existing patterns for both transportation and land use.

#### **Attachments:**

Exhibit A: North Phoenix Concept Plan

Exhibit B: Rouge Valley Metropolitan Planning Organization letter dated January 24, 2017

Exhibit C: Revised Conceptual Land Use and Transportation Plan for PH-5

Exhibit D: Irrigation District Work Plan

Exhibit E: Conceptual Land Use and Transportation Plan for PH-3

| Respectfully submitted, |                  |
|-------------------------|------------------|
| Joe                     |                  |
|                         | October 18, 2021 |
| Joe Slaughter           | Date             |
| CEDEV Director          |                  |



# Rogue Valley Metropolitan Planning Organization

# **Regional Transportation Planning**

Ashland • Central Point • Eagle Point • Jacksonville • Medford • Phoenix • Talent • White City Jackson County • Rogue Valley Transportation District • Oregon Department of Transportation

November 30, 2021

Eric Swanson, City Manager City of Phoenix P.O. Box 330 Phoenix, OR 97535

RE: RVMPO Comments on Conceptual Plans for future growth area PH-5 and PH-3

Dear Eric,

Pursuant to the Regional Plan requirement that cities prepare conceptual plans in collaboration with the Rogue Valley Metropolitan Planning Organization (RVMPO), the Technical Advisory Committee (TAC), the Public Advisory Council (PAC) and the Policy Committee reviewed the conceptual plan for future growth area PH-3 and the proposed changes to the conceptual plan for future growth area PH-5. The scope of conceptual plan review is defined in Regional Plan Performance Indicators 2.7 and 2.8.

Performance Indicator 2.7 requires that transportation plans are prepared in collaboration with the RVMPO. Phoenix submitted its plans to the TAC for review at its November 10, 2021 meeting and to the PAC for review at its November 16, 2021 meeting. The Policy Committee reviewed the plans at its November 30, 2021, meeting, and provides the following comments.

Performance Indicator 2.7.1 requires that plans identify a general network of regionally significant arterials under local jurisdiction, transit corridors, bike and pedestrian paths, and associated projects to provide mobility throughout the region. The revised conceptual plan for PH-5 includes a network of higher-order streets connecting to North Phoenix Road, Fern Valley Road, Gove Road, Campbell Road, and planned higher order streets in Medford. Per the City of Phoenix, RVTD transit stops will be provided in PH-5 as deemed necessary through coordination with the transit district, developers, and the City. This will likely include at least one transit stop along North Phoenix Road as a transit route(s) is developed into this area. The plan also identifies a general route, along an existing irrigation canal, for a bike/pedestrian path to connect to the Bear Creek Greenway Trail in Phoenix and the network of bike/pedestrian paths in Medford, including the Larson Creek Greenway Trail. The transportation plans appear to have no significant impact on the regional transportation system. This new conceptual plan for PH-5 is a modification of the North Phoenix Concept Plan that was completed by the City in 2016 and recognized by the RVMPO Policy Committee in 2017. In creating the North Phoenix Concept Plan, ODOT's Transportation Analysis Unit (TPAU) reviewed three scenarios and concluded that there were no capacity or queuing issues in the I-5 interchange area. The report acknowledges that traffic growth will be substantial, but the reconstructed North Phoenix Road from OR99 to Grove Road and the I-5 interchange are projected to still operate acceptably through 2038. It should be noted that TPAU used a model showing connection between North Phoenix Road and South Stage Road (South Stage Overcrossing). The City of Phoenix, City of Medford, ODOT and the property owners (developers) in the area of MD-5 and PH-5 are currently discussing the South Stage overcrossing; including

funding strategies, the possibility of developing a full interchange at this location, and potential timelines for planning, design, construction, etc. The South Stage Overcrossing/Interchange has been appropriately identified as a project associated with the development of the areas of PH-5 and MD-5 to provide mobility throughout the region.

Performance Indicator 2.8 requires the same collaboration as for 2.7. Performance Indicator 2.8.1 requires conceptual plans to demonstrate how the density requirements of Section 2.5 will be met. Phoenix's target density is 6.6 units per gross acre through 2035, increasing to 7.6 units per acre thereafter. As shown in Phoenix's recently adopted Urbanization Element, the target density for its proposed urban growth boundary (UGB) amendment is 7.2 dwelling units per acre, as it is intended to provide an adequate supply of residential land though 2039. For areas added to the UGB, the City's Urbanization Element requires Neighborhood or Special Area Plans to be adopted into the City's Comprehensive Plan prior to these areas being annexed to the City. The Neighborhood or Special Area Plans must provide necessary detail to demonstrate compliance with the residential density requirement along with Performance Indicator 2.8.4 requiring mixed use/pedestrian friendly areas. Per the Housing, Land Use, and Urbanization Elements of the City's Comprehensive Plan, it is anticipated that the residential areas in PH-5 will be developed with a mix of approximately 50% lower-density, 25% medium-density, and 25% high-density residential development. The revised conceptual plan as proposed provides no barrier to meeting required residential densities.

As indicated above, the Neighborhood or Special Area Plans must also demonstrate compliance with Performance Indicator 2.8.4, requiring mixed use/pedestrian friendly areas. PH-5 will be comprised of a single employment land type: the new industrial zone created to implement the regional plan requirements for the South Valley Employment Center. In addition to this single employment zoning type, the three residential (low, medium, high-density) zoning types will be developed within PH-5. The development and adoption of the new industrial zoning type for PH-5 will play the greatest role in aiding in development of mixed use/pedestrian friendly areas. The revised conceptual plan as proposed provides no barrier to providing mixed use/pedestrian friendly areas.

Unlike all other future growth areas added through the Regional Problem Solving (RPS) process, PH-3 is comprised entirely of exception lands within an urban containment boundary. The conceptual plans were intended to act as a long-range planning tool to identify and preserve major transpiration corridors and to determine future amounts of respective land use categories. However, since PH-3 was previously urbanized, the major transportation routes (Hwy 99 and the Bear Creek Greenway Trail) and urban land use designations have already been identified, developed and assigned. This being the case, the proposed conceptual plan merely reflects the existing patterns for both transportation and land use.

The Policy Committee finds that the conceptual plans create no barrier to inter-jurisdictional connectivity and are consistent with other Regional Plan performance indicators. These comments are provided to affirm that Phoenix followed the requirements of the Regional Plan to prepare its conceptual plans in collaboration with the RVMPO.

Sincerely,

Jim Lewis, Chair RVMPO Policy Committee